

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-01 INR-07  
L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15  
USIA-06 ACDA-07 IO-13 TRSE-00 /078 W  
-----021825Z 040190 /53

R 021500Z JUN 77  
FM AMEMBASSY BERLIN  
TO SECSTATE WASHDC 4955  
INFO AMEMBASSY BELGRADE  
AMEMBASSY BONN  
AMEMBASSY BUCHAREST  
AMEMBASSY BUDAPEST  
AMEMBASSY LONDON  
AMEMBASSY MOSCOW  
AMEMBASSY PARIS  
AMEMBASSY PARGUE  
AMEMBASSY SOFIA  
AMEMBASSY WARSAW  
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E.O.11652: N/A  
TAGS: PFOR, GE, PL  
SUBJECT: HONECKER AND GIEREK SIGN NEW GDR/POLISH TREATY

REF: BERLN 6110

1. THE GDR AND POLAND SIGNED A NEW TREATY OF FRIENDSHIP  
ON MAY 28 IN THE COURSE OF A HIGHLY PUBLICIZED TWO-DAY  
VISIT BY A POLISH STATE AND PARTY DELEGATION HEADED BY  
GIEREK. AFTER SIGNING THE TREATY IN EAST BERLIN, HONECKER  
AND GIEREK PROCEEDED TO THE GDR BORDER TOWN , FRANKFURT/ODER,  
ON MAY 29 TO ATTEND A FESTIVAL OF 150,000 GDR AND POLISH  
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YOUTHS.

2. THE NEW GDR-POLISH TREATY REPLACES THE PREVIOUS 1967  
VERSION AND IS VALID FOR 25 YEARS, AUTOMATICALLY  
RENEWABLE FOR 10 YEAR PERIODS. IT FOLLOWS THE BASIC  
FORM OF THE SOVIET-GDR TREATY OF OCTOBER 1975, AND  
THE GDR'S RECENTLY UPDATED TREATIES WITH MONGOLIA AND

HUNGARY. LIKE THE PREVIOUS TREATIES, IT PLAYS UP THE GDR'S STATUS AS A SOVEREIGN AND INDEPENDENT STATE, OMITS ANY REFERENCE TO A FUTURE REUNIFICATION OF GERMANY OR THE NEED FOR A PEACE TREATY, AND PAYS LIP SERVICE TO SOCIALIST INTERNATIONALISM.

3. SIGNIFICANT NEW PHRASEOLOGY REFLECTING POLISH AND GDR CONCERNS COMES IN ARTICLE 2 OF THE NEW TREATY, HOWEVER, WHICH STATES THAT THE MOST IMPORTANT PRE-CONDITION FOR EUROPEAN SECURITY IS THE INVIOABILITY AND UNALTERABILITY OF STATE BOUNDARIES. IN THIS REGARD, THE TREATY SPECIFICALLY MENTIONS THE ODER-NEISSE BOUNDARY AND THE GDR'S BOUNDARY WITH THE FRG AS STATE BOUNDARIES. IN THE SAME ARTICLE, THE SIGNATORIES AGREE TO REPEL REVANCHISM AS WELL AS ALL ATTEMPTS TO ALTER INTERNATIONAL TREATIES.

4. ARTICLE 9 OF THE TREATY STATES THAT BOTH SIDES WILL MAINTAIN AND DEVELOP THEIR TIES TO WEST BERLIN ON THE BASIS OF THE QA. IT REPEATS THE STANDARD FORMULATION THAT WEST BERLIN IS NOT PART OF THE FRG AND SHALL NOT BE GOVERNED BY IT. IN OTHER ARTICLES THE EAST GERMANS AND THE POLES AGREE TO DEEPEN THEIR ECONOMIC AND CULTURAL TIES, INCLUDING EXPANDING DIRECT PERSONAL CONTACTS BETWEEN DISTRICTS, TOWNS AND ORGANIZATIONS, AND PARTICULARLY BETWEEN POLISH AND EAST GERMAN YOUTH.

5. HONECKER AND GIerek's PUBLIC REMARKS IN EAST  
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BERLIN AND FRANKFURT/ODER WERE LARGEMLY PRO FORMA AND CONTAINED SURPRISINGLY LITTLE CRITICISM OF THE FRG. HONECKER REFERRED TO PAST HATREDS BETWEEN THE GERMANS AND THE POLES WHICH HE CLAIMED HAD BEEN OVERCOME IN GDR-POLISH RELATIONS. HE ALSO DWELLED UPON THE SPECTRE OF YOUTH UNEMPLOYMENT IN THE WEST IN HIS SPEECH AT THE YOUTH FESTIVAL IN FRANKFURT/ODER.

HONECKER AND GIerek EMPHASIZED THAT EXISTING TREATIES, INCLUDING THE QA, MUST BE OBSERVED, AND BOTH LAVISHED PRAISE ON THE UPCOMING 60TH ANNIVERSARY OF THE OCTOBER REVOLUTION.

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-01 INR-07

L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

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6. COMMENT: GIEREK'S BRIEF VISIT TO EAST BERLIN

FOR THE TREATY SIGNING INDICATES THAT THE NEW TREATY  
DOES NOT REPRESENT A SIGNIFICANT NEW DEPARTURE IN  
GDR-POLISH RELATION, BUT RATHER IS THE LATEST IN A  
SERIES OF GDR-INSTIGATED TREATY REVISIONS WITH ITS  
SOCIALIST ALLIES DESIGNED TO TAKE ITS NEWLY-WON  
INTERNATIONAL RECOGNITION INTO ACCOUNT. WE NOTE,  
HOWEVER, THAT THE LANGUAGE ON STATE BOUNDARIES IN  
ARTICLE 2 OF THE TREATY DOES NOT ALLUDE, EVEN BY  
IMPLICATION, TO THE CSCE FORMULATION ON PEACEFUL  
ALTERATION OF BOUNDARIES. IN ADDITION, THE SECTION  
ON DEVELOPING TIES WITH WEST BERLIN ONCE AGAIN ATTEMPTS  
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TO PORTRAY WEST BERLIN AS A SEPARATE POLITICAL ENTITY.

7. EMBOFF WHO ATTENDED THE GDR-POLISH YOUTH FESTIVAL  
IN FRANKFURT/ODER FOUND A PERVERSIVE MOOD OF APATHY,  
PARTICULARLY AMONG THE YOUNG EAST GERMANS, SEVERAL  
OF WHOM COMPLAINED OPENLY THAT THEY HAD BEEN FORCED

TO ATTEND. THE OVERWHELMINGLY MORE NUMEROUS EAST GERMANS APPEARED STILTED AND PASSIVE IN CONTRAST TO THEIR MORE LIVELY POLISH COUNTERPARTS, AND APART FROM ORGANIZED EVENTS, THERE APPEARED TO BE LITTLE INFORMAL CONTACT BETWEEN THE YOUNG EAST GERMANS AND POLES. ONE GDR YOUTH ATTRIBUTED THE LACK OF CONTACT TO LANGUAGE DIFFICULTIES, ALMOST NO ONE IN THE GDR SPOKE POLISH, AND THUS YOUNG EAST GERMANS EXPECTED THE POLES, MANY OF WHOM HAD A GOOD COMMAND OF GERMAN, TO TAKE THE INITIATIVE IN MAKING CONTACT. HOWEVER, THE YOUNG POLES STUCK TOGETHER, HE SAID, AND SEEMED TO HAVE AN AVERSION TO SPEAKING GERMAN. ANOTHER YOUNG EAST GERMAN LAMENTED THAT SINCE THE SUCCESSFUL WORLD YOUTH FESTIVAL IN EAST BERLIN IN 1973, SUBSEQUENT GDR MASS YOUTH FESTIVALS HAD BECOME REPETITIOUS AND INCREASINGLY BORING, AND MOST PEOPLE HE KNEW VALUED THEM ONLY AS A OPPORTUNITY TO MEET FRIENDS AND LISTEN TO MUSIC.

POLANSKY

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